

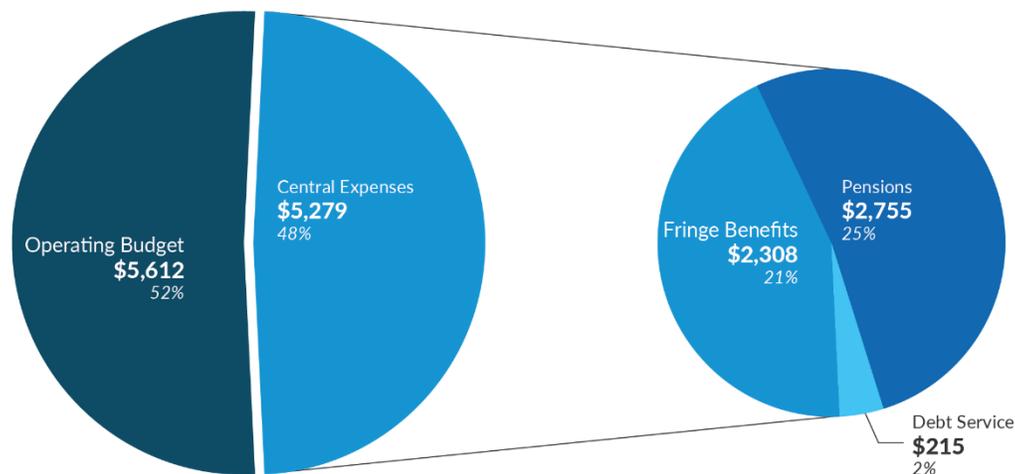
# Seven Facts About the NYPD Budget

June 12, 2020

## 1. About \$11 billion from the City’s budget are allocated to the NYPD

In fiscal year 2020 New York City’s expenses for the New York City Police Department (NYPD) will total \$10.9 billion, comprised of the \$5.6 billion NYPD operating budget and \$5.3 billion of costs “centrally allocated,” including \$2.3 billion for fringe benefits, \$2.8 billion for pensions, and \$215 million for debt service. (See Figure 1.) Centrally allocated costs for the NYPD are particularly high since [uniformed health insurance and pension benefits are more generous than for other City employees](#).

**Figure 1: Fiscal Year 2020 NYPD Operating Budget and Centrally Allocated Expenses**  
(dollars in millions)



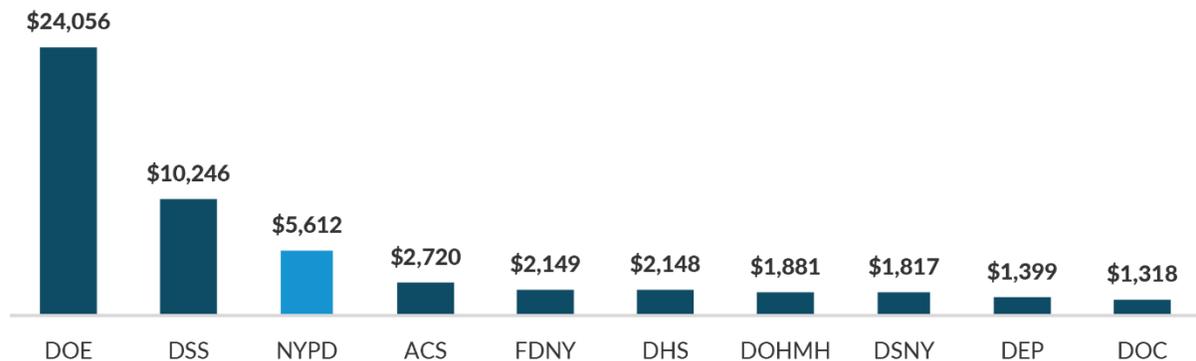
**Notes:** Fiscal year 2020 fringe benefit and pension costs are estimated using the ratio of fiscal year 2020 NYPD personal service spending at adoption to the Fiscal Year 2020 Adopted Budget’s fringe benefits and pensions spending Citywide. NYPD fringe benefit and pension costs are then adjusted by the amount NYPD personal service spending grew against the Fiscal Year 2020 Adopted Budget to the Fiscal Year 2021 Executive Budget. Debt Service expenses are adjusted by taking the Fiscal Year 2020 Adopted Budget’s ratio of NYPD debt service to the Citywide Fiscal Year 2020 Adopted Budget debt service spending, applying the NYPD’s ratio to the fiscal year 2020 Citywide estimate of \$7.4 billion as of the Fiscal Year 2021 Executive Budget. Operating budget is net of intracity sales.

**Sources:** City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Function Analysis* (April 16, 2020); *Fiscal Year 2021 Executive Budget Message of the Mayor* (April 16, 2020); and *Fiscal Year 2020 Adopted Budget Expense, Revenue, and Contract Budget* (June 19, 2019).

## 2. The NYPD has the third largest agency operating budget

The NYPD's operating budget is 5.7 percent of the City's \$97.8 billion budget, with only the Departments of Education (DOE) and Social Services (DSS) commanding a larger share of resources.<sup>1</sup> (See Figure 2.) Excluding the City's \$5.9 billion required contribution of Medicaid payments, the DSS budget would be \$4.4 billion, moving the NYPD up to second place.<sup>2</sup> Including centrally allocated expenses, the \$10.9 billion spent on the NYPD equals 11.1 percent of the total City budget.

**Figure 2: Fiscal Year 2020 Operating Budgets for the Top 10 Largest Agencies**  
(dollars in millions)



**Notes:** Department of Education excludes fringe benefits included in the DOE agency budget. Miscellaneous, Pension Contributions, and Debt Service excluded. Values are net of intracity expenses and interfund agreements.

**Source:** City of New York, Office of Management and Budget, *Fiscal Year 2021 Financial Plan Expense* (April 16, 2020).

## 3. Most of the NYPD budget is for salaries and wages, and the largest share funds street patrol

Spending on personal service (salaries, wages, overtime spending, etc.) represents 88 percent of the NYPD's budget, with other than personal service (contract costs, operating expenses for equipment, vehicle maintenance costs) spending consuming the remaining 12 percent.<sup>3</sup> These costs do not contain the NYPD's capital costs, which include vehicle purchases among other items.

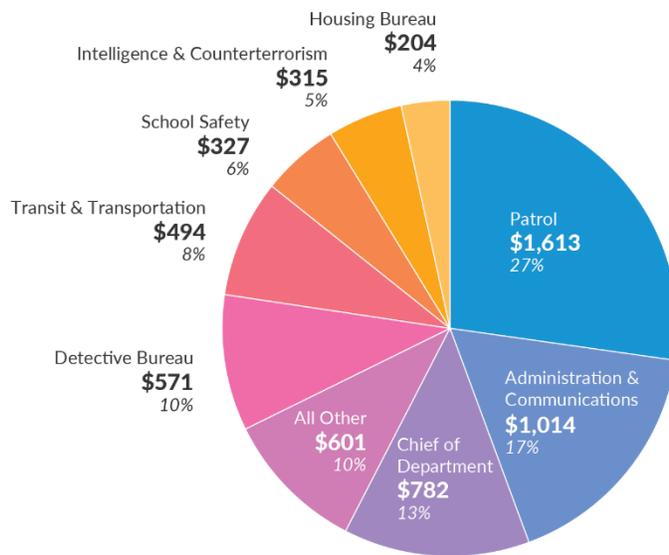
### Funding Sources of the NYPD Budget

Most of the NYPD's budget is funded by City tax dollars:

- 92 percent, or \$5.2 billion is City funded,
- 6 percent, or \$349 million, is Federally funded,
- 2 percent, or \$82 million, is State funded,
- Less than 1 percent is from other categorical grants.

The NYPD's budget is allocated to functions roughly corresponding to the agency's bureaus and offices. The largest share of the operating budget, 27 percent, is for patrol and general emergency response. Administration and communications is the second largest function representing 17 percent of the budget, and includes administrative employees and 9-1-1 operators. Thirteen percent of the budget supports the Chief of Department to direct daily operations and coordinate between the NYPD's bureaus. The Chief of Department budget also contains most of the NYPD's overtime and additional gross pay (such as differentials and holiday pay). In fiscal year 2020, overtime spending at the NYPD totaled \$635 million, or 44 percent of all overtime spending Citywide.<sup>4</sup> The remainder is composed of the agency's various bureaus. (See Figure 3.)

**Figure 3: Fiscal Year 2020 NYPD Operating Budget, by Function**  
(dollars in millions)



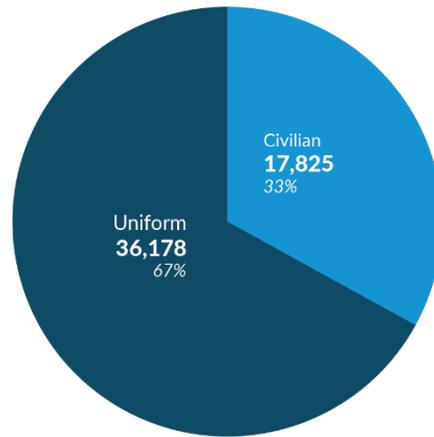
**Notes:** Includes \$304 million in intracity sales. As a result, functions do not reconcile with NYPD operating budget in Figures 1 and 2, which are net of intracity. All Other includes: Citywide Operations, Community Affairs, Criminal Justice Bureau, Internal Affairs, Reimbursable Overtime, Support Services, and Training. Intelligence and Counterterrorism includes the Security/Counter-Terrorism Grants function.

**Sources:** City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Function Analysis* (April 16, 2020).

#### 4. About one-third of NYPD employees are civilians

The NYPD fiscal year 2020 headcount is 54,003 employees. Of those, 36,178 are uniformed employees and 17,825 are civilian employees. In addition to administrative positions, civilian employees include 9-1-1 call responders, school safety agents, and transportation enforcement agents. (See Figure 4.)

**Figure 4: Breakdown of NYPD Employees, Fiscal Year 2020**



**Notes:** Fiscal year 2020 headcount is budgeted, not actual results. Includes 1,917 civilian full-time equivalents.

**Sources:** City of New York, Office of Management and Budget, *Fiscal Year 2021 Full-Time and Full-Time Equivalent Staffing Levels* (April 16, 2020).

## **5. Average pay for police officers was more than \$90,000 and as high as \$190,000 for captains, including overtime**

In fiscal year 2019, the last year of available data, the average full-time NYPD employee earned \$96,072 in total pay, which is the sum of base pay plus overtime and supplemental pay (such as holiday pay or shift differentials). Of the top 10 positions, the average total pay for a civilian employee was \$55,236 a year, whereas the average total pay for a uniformed employee was \$113,240. (See Table 1.)

**Table 1: Top 10 Active Full-Time Titles at the NYPD Average Total Pay, Fiscal Year 2019**

		<u>Headcount</u>	<u>Average Total Pay</u>
<b>UNIFORMED EMPLOYEES</b>	Police Officer	23,689	\$90,876
	Police Officer, Detective	5,665	\$154,826
	Sergeant	4,606	\$142,640
	Lieutenant	1,769	\$169,307
	Captain	774	\$190,227
	<b>Subtotal, Uniformed</b>	<b>36,503</b>	<b>\$113,240</b>
<b>CIVILIAN EMPLOYEES</b>	School Safety Agent	5,098	\$51,450
	Traffic Enforcement Agent	3,438	\$66,045
	Police Communications Technician	1,304	\$50,737
	Police Administrative Aide	1,272	\$45,905
	Senior Police Administrative Aide	872	\$57,845
	<b>Subtotal, Civilian</b>	<b>11,761</b>	<b>\$55,236</b>
<b>TOP 10 POSITIONS</b>		<b>48,264</b>	<b>\$97,086</b>
<b>TOTAL, ALL NYPD</b>		<b>52,031</b>	<b>\$96,072</b>

**Notes:** The NYPD's full-time employees are classified into nearly 200 job titles. Ninety-three percent of the agency's full-time workforce is represented by the top 10 titles, ranked by headcount. Data excludes full-time equivalents and non-active employees. Active full-time employees are as of June 30 each year. Average total pay includes average pay (regular gross pay, or a person's annual salary paid before deductions are withheld or taxes paid), overtime pay, and other pay (differentials, lump sum payment, uniformed allowances, meal allowances, retroactive pay increases, settlement amounts, and bonus pay). Police officer, detective includes detective grades 1 through 3, and special detectives. Traffic enforcement agent includes traffic enforcement agents levels 1 through 4 and associate traffic enforcement agents. Pay does not include fringe benefits or health benefits. All averages represent the mean.

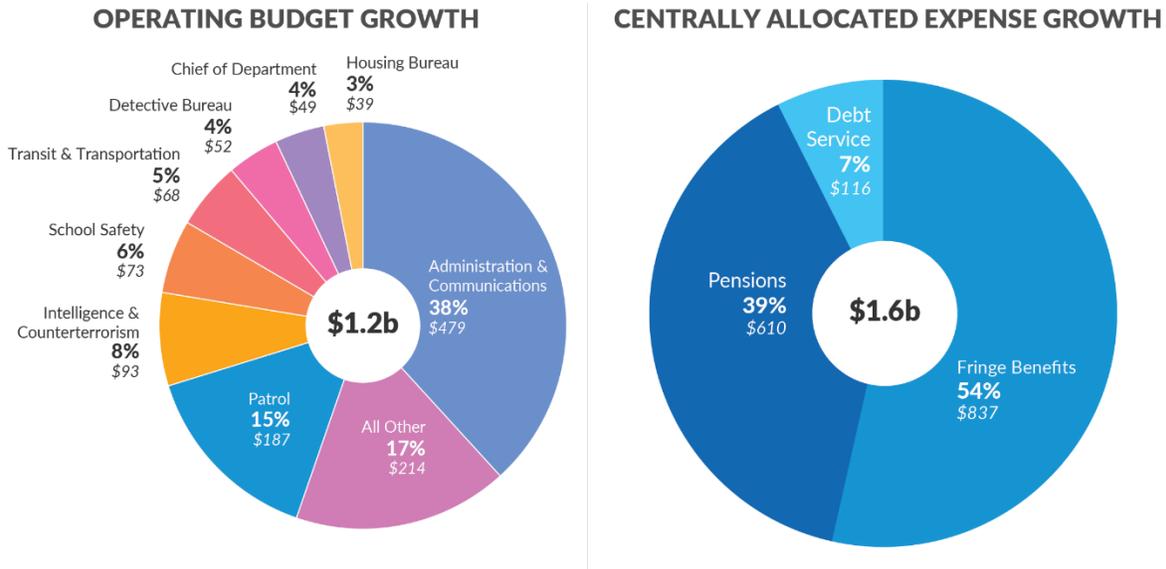
**Sources:** CBC staff analysis of New York City OpenData, "Citywide Payroll Data (Fiscal Year)" (updated February 7, 2020, accessed June 6, 2020).

## 6. The NYPD budget has grown by one-third since fiscal year 2010

From fiscal year 2010 to 2020 the NYPD's operating budget grew \$1.2 billion, an increase of 27 percent, or 2.7 percent annually. This is slower than the 5.1 percent total City budget annual growth rate.<sup>5</sup> Centrally allocated expenses for the NYPD grew \$1.6 billion, bringing the total increase in City spending on the NYPD to \$2.8 billion, or 34 percent, between fiscal years 2010 and 2020.

Most of the NYPD's operating budget growth was due to increased spending on administration and communications, patrol, and intelligence and counterterrorism. Together, these account for 61 percent of the operating budget increase from fiscal year 2010 to 2020. (See Figure 5.) Overall, higher personal service spending accounted for 71 percent of the NYPD's operating budget growth, with the remaining 29 percent due to higher other than personal service spending.<sup>12</sup>

**Figure 5: Growth in the NYPD Operating Budget and Central Expenses, Fiscal Year 2010 to 2020**  
(dollars in millions)



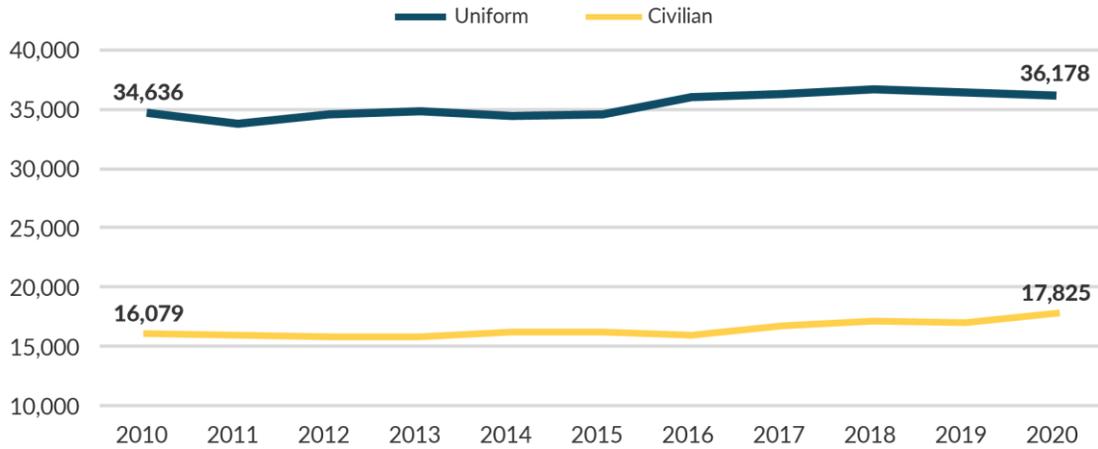
**Notes:** Operating budget includes intracity sales. As a result, functions do not reconcile with the adjusted NYPD operating budget growth of \$1.2 billion, which is net of intracity. All Other includes: Citywide Operations, Community Affairs, Criminal Justice Bureau, Internal Affairs, Reimbursable Overtime, Support Services, and Training. Intelligence and Counterterrorism includes the Security/Counter-Terrorism Grants function. Fiscal year 2010 actuals for the Detective Bureau includes the Organized Crime Control Bureau, which was dissolved in fiscal year 2016. Fiscal year 2010 actuals for Intelligence and Counterterrorism includes the Intelligence division, which was dissolved in fiscal year 2016. Fiscal year 2020 fringe benefits and pensions are estimated using the ratio of fiscal year 2020 NYPD personal service spending at adoption to the Fiscal Year 2020 Adopted Budget's fringe benefits and pensions spending Citywide. NYPD fringe benefits and pensions are then adjusted by the amount NYPD personal service spending changed against the Fiscal Year 2020 Adopted Budget to the Fiscal Year 2021 Executive Budget. Debt Service expenses are adjusted by taking the Fiscal Year 2020 Adopted Budget's ratio of NYPD debt service to the Citywide Fiscal Year 2020 Adopted Budget debt service spending, applying the NYPD's ratio to the fiscal year 2020 estimate as of the Fiscal Year 2021 Executive Budget.

**Sources:** City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Function Analysis* (April 16, 2020), *Fiscal Year 2011 Executive Budget Function Analysis* (May 6, 2011), *Fiscal Year 2021 Executive Budget Message of the Mayor* (April 16, 2020); and, *Fiscal Year 2020 Adopted Budget Expense, Revenue, and Contract Budget* (June 19, 2019).

## 7. NYPD headcount grew by more than 3,000 employees since fiscal year 2010

From fiscal year 2010 to 2020, NYPD headcount grew by 3,288 employees, from 50,715 to 54,003, a 6.5 percent increase. Of these, 1,749 were civilian and 1,542 were uniformed. The agency's prior peak in headcount, before reductions began as a response to the Great Recession, was 52,304 in fiscal year 2009.<sup>7</sup> Most of the growth in NYPD headcount began after fiscal year 2014, with 1,300 police officers being hired in 2015 as part of the City's community policing initiative and to expand counterterrorism response capacity. (See Figure 6.)

**Figure 6: NYPD Headcount, Fiscal Year 2010 to 2020**



**Notes:** Fiscal year 2020 headcount is budgeted, not actual results. As of February 2020, the last month of available actual results data, the NYPD had 36,634 uniformed employees and 16,694 civilian employees, indicating some possible civilian vacancies. Includes 1,917 civilian full-time equivalents.

**Sources:** City of New York, Office of Management and Budget, *Actual Fiscal Year 2020 Headcount as of February 29, 2020*, *Actual Fiscal Year 2019 Headcount as of June 30*, and Fiscal Year 2010 to 2018 editions; *Fiscal Year 2021 Executive Budget Full-Time and Full-Time Equivalent Staffing Levels* (April 16, 2020); and City of New York, Office of Management and Budget, *Actual Fiscal Year 2020 Headcount as of February 29, 2020*.

By Adrian Pietrzak

**Appendix 1: NYPD Operating Budget by Function and Centrally Allocated Expenses, Fiscal Year 2010 to 2020**  
(dollars in millions)

<b>NYPD OPERATING BUDGET</b>											
<b>Budget Function</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
Administration	\$425	\$450	\$448	\$451	\$468	\$529	\$647	\$662	\$706	\$727	\$868
Chief of Department	\$732	\$729	\$787	\$723	\$751	\$917	\$886	\$768	\$800	\$832	\$782
Citywide Operations	\$72	\$74	\$81	\$79	\$80	\$85	\$143	\$186	\$181	\$178	\$151
Communications	\$109	\$111	\$128	\$104	\$107	\$114	\$122	\$126	\$130	\$143	\$146
Community Affairs	\$11	\$11	\$12	\$14	\$14	\$14	\$13	\$14	\$13	\$12	\$15
Criminal Justice Bureau	\$60	\$59	\$56	\$56	\$55	\$59	\$58	\$58	\$59	\$60	\$63
Detective Bureau	\$519	\$523	\$516	\$513	\$517	\$533	\$553	\$666	\$733	\$744	\$571
Housing Bureau	\$165	\$169	\$170	\$177	\$173	\$180	\$183	\$201	\$208	\$217	\$204
Intelligence and Counterterrorism	\$96	\$98	\$109	\$110	\$113	\$114	\$150	\$197	\$206	\$208	\$189
Internal Affairs	\$65	\$68	\$75	\$76	\$77	\$66	\$62	\$61	\$63	\$66	\$77
Patrol	\$1,426	\$1,451	\$1,439	\$1,442	\$1,433	\$1,427	\$1,360	\$1,475	\$1,499	\$1,508	\$1,613
Reimbursable Overtime	\$50	\$77	\$71	\$168	\$83	\$43	\$35	\$42	\$46	\$49	\$35
School Safety	\$253	\$252	\$251	\$255	\$255	\$278	\$276	\$284	\$305	\$319	\$327
Security/Counter-Terrorism Grants	\$58	\$107	\$93	\$89	\$137	\$135	\$137	\$126	\$101	\$159	\$127
Support Services	\$132	\$136	\$129	\$151	\$155	\$143	\$153	\$160	\$162	\$161	\$146
Training	\$65	\$77	\$109	\$97	\$93	\$106	\$122	\$111	\$111	\$114	\$114
Transit	\$234	\$223	\$212	\$212	\$217	\$217	\$223	\$239	\$241	\$245	\$248
Transportation	\$193	\$190	\$181	\$178	\$186	\$192	\$206	\$207	\$224	\$237	\$246
<b>Total</b>	<b>\$4,667</b>	<b>\$4,805</b>	<b>\$4,868</b>	<b>\$4,893</b>	<b>\$4,912</b>	<b>\$5,152</b>	<b>\$5,329</b>	<b>\$5,584</b>	<b>\$5,788</b>	<b>\$5,977</b>	<b>\$5,921</b>
less Intracity Expenses	(\$237)	(\$235)	(\$232)	(\$232)	(\$231)	(\$251)	(\$247)	(\$264)	(\$295)	(\$304)	(\$309)
less Prior Year Paybles	(\$10)	(\$10)	(\$5)	(\$2)	(\$12)	(\$4)	(\$7)	(\$7)	(\$13)	(\$4)	\$0
less Interfund Agreements	(\$2)	(\$2)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>Adjusted Operating Total</b>	<b>\$4,419</b>	<b>\$4,558</b>	<b>\$4,631</b>	<b>\$4,658</b>	<b>\$4,669</b>	<b>\$4,896</b>	<b>\$5,075</b>	<b>\$5,312</b>	<b>\$5,480</b>	<b>\$5,669</b>	<b>\$5,612</b>
<b>NYPD CENTRALLY ALLOCATED EXPENSES</b>											
<b>Central Expenses</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
Fringe Benefit	\$1,472	\$1,547	\$1,671	\$1,793	\$1,808	\$1,777	\$1,803	\$2,135	\$2,055	\$2,276	\$2,308
Pension	\$2,145	\$2,251	\$2,590	\$2,640	\$2,544	\$2,530	\$2,635	\$2,531	\$2,663	\$2,941	\$2,755
Debt Service	\$99	\$98	\$123	\$128	\$123	\$130	\$132	\$154	\$154	\$180	\$215
<b>Centrally Allocated Total</b>	<b>\$3,716</b>	<b>\$3,896</b>	<b>\$4,385</b>	<b>\$4,561</b>	<b>\$4,475</b>	<b>\$4,437</b>	<b>\$4,570</b>	<b>\$4,820</b>	<b>\$4,872</b>	<b>\$5,396</b>	<b>\$5,279</b>
<b>GRAND TOTAL NYPD</b>	<b>\$8,134</b>	<b>\$8,454</b>	<b>\$9,016</b>	<b>\$9,219</b>	<b>\$9,144</b>	<b>\$9,333</b>	<b>\$9,645</b>	<b>\$10,132</b>	<b>\$10,353</b>	<b>\$11,065</b>	<b>\$10,891</b>

**Notes:** Prior to fiscal year 2016, actuals for the Detective Bureau includes the Organized Crime Control Bureau, which was dissolved in fiscal year 2016. Prior to fiscal year 2016, actuals for Intelligence and Counterterrorism includes the Intelligence division, which was dissolved in fiscal year 2016. Fiscal year 2020 fringe benefits and pensions are estimated using the ratio of fiscal year 2020 NYPD personal service spending at adoption to the Fiscal Year 2020 Adopted Budget's fringe benefits and pensions spending Citywide. NYPD fringe benefits and pensions are then adjusted by the amount NYPD personal service spending grew against the Fiscal Year 2020 Adopted Budget to the Fiscal Year 2021 Executive Budget. Debt Service expenses are adjusted by taking the Fiscal Year 2020 Adopted Budget's ratio of NYPD debt service to the Citywide Fiscal Year 2020 Adopted Budget debt service spending, applying the NYPD's ratio to the fiscal year 2020 estimate as of the Fiscal Year 2021 Executive Budget. Fiscal year 2019 fringe benefits and pensions are estimated using the Fiscal Year 2019 Adopted Budget's ratio of NYPD personal service spending to the Fiscal Year 2019 Adopted Budget's fringe benefits and pensions spending. NYPD fringe and pensions are then adjusted by the amount NYPD personal service spending increased in the Fiscal Year 2019 Adopted Budget actual results.

**Sources:** City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Function Analysis* (April 16, 2020) and fiscal year 2017, 2014, and 2011 editions; *Fiscal Year 2021 Executive Budget Message of the Mayor* (April 16, 2020) and fiscal year 2011 to 2020 editions; *Fiscal Year 2021 Executive Budget Message of the Mayor* (April 16, 2020); *Fiscal Year 2020 Adopted Budget Expense, Revenue, and Contract Budget* (June 19, 2019); *Fiscal Year 2019 Adopted Budget Expense, Revenue, and Contract Budget* (June 18, 2018); and Office of the New York City Comptroller, *Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2019* (October 31, 2019) and fiscal year 2010 to 2018 editions.

## Footnotes

1. CBC adjusted all-funds spending growth excludes interfund agreements, deposits to the Retiree Health Benefit Trust, and adjusts for the impact of prepayments.
2. City of New York, Office of Management and Budget, *Fiscal Year 2021 Budget Function Analysis* (April 16, 2020) <https://www1.nyc.gov/assets/omb/downloads/pdf/bfa4-20.pdf>.
3. City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Expense, Revenue, and Contract Budget* (April 16, 2020) <https://www1.nyc.gov/assets/omb/downloads/pdf/erc4-20.pdf>.
4. Based on supporting schedules object codes 047 (overtime) and 048 (unformed overtime) for the fiscal year 2020 modified budget amount as of April 10, 2020. See: City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Supporting Schedule* (April 16, 2020) <https://www1.nyc.gov/assets/omb/downloads/pdf/ss4-20.pdf>.
5. CBC adjusted all-funds spending growth excludes interfund agreements, deposits to the Retiree Health Benefit Trust, and adjusts for the impact of prepayments.
6. Includes intracity expenses, interfund agreements, and prior year payables. See: City of New York, Office of Management and Budget, *Fiscal Year 2021 Executive Budget Expense, Revenue, and Contract Budget* (April 16, 2020) <https://www1.nyc.gov/assets/omb/downloads/pdf/erc4-20.pdf>, and Office of the New York City Comptroller, *Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2010* (October 29, 2010) <https://comptroller.nyc.gov/wp-content/uploads/documents/cafr2010.pdf>.
7. City of New York, Mayors Office of Operations, *Mayor's Management Report: Fiscal 2010* (September 2010) [https://www1.nyc.gov/assets/operations/downloads/pdf/mmr/0910\\_mmr.pdf](https://www1.nyc.gov/assets/operations/downloads/pdf/mmr/0910_mmr.pdf).